1: Herskovits E-4, 5 (1934) 1937 SV3 Haiti SV3

CHAPTER III

WORKING THE AMALGAM

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THE FIRST slaves brought to the New World — those Negroes needed, according to the familiar account, to replace the Indians who preferred death to bondage — reached Haiti in 1510.[1] The sanguine hope of the colonists that the labor of one Negro would be worth more than that of four Indians was, however, not borne out by experience, for the work of these slaves was far from satisfactory, and their death-rate was distressingly high.[2] Yet though they were found to be useless in the gold mines, their owners were more than compensated by the discovery that they made excellent laborers in the cultivation of sugar-cane and the making of sugar. So profitable was this, indeed, that Haiti, with the rest of the West Indies, came to be known as the "sugar islands," and it is recounted how "the magnificent palaces erected by Charles V at Madrid and Toledo were built solely from the revenues obtained from the monopoly of the crown on the importation of sugar from the Island of Espagnole."[3]

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During these early times the fundamental rule of slavery in Haiti was laid down: "In all that has to do with slavery, custom is everything, the law is nothing."[4] In 1518 one Zuazo, a licentiate, writing to the King, stated that the control of Negro slaves depended entirely upon the treatment accorded them. "Some of those I found on my arrival were thieves,

2: Courlander B-5 (1937-1955) 1960 SV3 Haiti SV3

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5 and 6. *Cane workers near Croix-des-Bouquets. Only on the large company plantations are oxen and carts used.*

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3: Leyburn Z-4, 5 (no date) 1966
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equaled the demand for them; in 1791 the census listed half a million then living, but no writer seems to have even a vague idea of how many millions were imported during the sixty years of the colony's heyday.

Production, particularly of sugar and coffee, steadily increased until the tiny colony ranked among the wealthiest regions of the world. The Spanish Indies were declining, so that Saint-Domingue alone far outranked them all combined between 1766 and 1791. Splendid roads were built, extensive irrigation projects developed, and stately mansions erected. Life moved along with ceremony and display—for the planters; attended by their black lackeys, the white French masters entertained royally or were driven like lords in their coaches to make formal visits to neighbors. Many of these well-to-do colonials spent half their time in Paris, ostentatiously spending their riches. To be "wealthy as a Creole" came to be a common expression in France.[1] Perhaps nowhere in the Americas was existence at once so delightful and so ornamental as it was for the wealthy planters among the 36,000 whites of Saint-Domingue in 1791.

For the mother country, too, this small bit of tropical land was profitable during the latter days of Bourbon royalty. Neither Martinique nor Guadeloupe could compare with it in value. In 1789 nearly two thirds of the foreign commercial interests of France centred in Saint-Domingue; its combined exports and imports were valued at more than $140,000,000; its sugar, coffee, indigo, and cotton supplied the home market and employed in prosperous years more than 700 ocean-going vessels, with as many as 80,000 seamen.[2]

Where wealth exists, social distinctions generally develop. In Saint-Domingue the evolving class system produced such discord that sparks from the French Revolution eventually set off an explosion in the colony. Casual surveys of Haitian history generally record that in 1791 the slaves revolted, and that out of this insurrection grew the war of independence. This is true; but it was not the resentment of slaves against their masters which caused the final explosion; the slaves were tinder used by others to keep the conflagration burning. Negro slaves, of course, did not figure in the "class" system; they were below the classes of colonial society. The class system, properly

1. The word "creole" means only "colonial born"; there is no connotation of race mixture in the term.

2. Pamphile de Lacroix, *Mémoires*, II, 277.

3: Leyburn Z-4, 5 (no date) 1966
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to spend one's time in the allotted garden patch than to cultivate sugar cane steadily in the heat of the day. In a garden there was more variety to the work, and more independent decision; in a cane field all must work in unison to be effective. Moreover, the yield from the garden was a daily thing, while that of the cane fields came but once a year. Less and less were the overseers able to get the tenants away from their gardens and into the fields.

Not all the sabotage came from the common folk. Landowners had their normal share of profit motive. The complex system of social security and benevolent stewardship ate away much of the income of the estate.[29] More important, the owners had had no experience of plantation management other than by directing forced labor. Corporal punishment was now abolished, but to the owner it was still unthinkable that there should be no coercion in plantation work. The laws protecting labor therefore left them bewildered, and they did not hold up their part of the system. Finding it expensive to maintain sugar machinery, impossible to engage docile workers, and necessary to finance social security, most of the "aristocrats" simply took the easier path of leasing their estates in small subdivisions, getting out of them what they could.

Another unexpected result of Pétion's general policy was to shift the main produce of the republic from sugar to coffee. Sugar had for decades been the staple crop of southern Haiti; but its cultivation requires scrupulous care and expensive machinery. Coffee, on the other hand, grows wild both in the lowlands and at heights of three thousand feet. It is "wild" in the sense that plants spring from seeds dropped by parent trees, without careful planting. When it became obvious that the workers were not to be persuaded to regular work in the cane fields, the landlords broke up the large plantations so necessary to sugar cultivation. Each tenant farmer was almost sure to find coffee trees on his rented plot of land. He would harvest the berries but would do little or nothing to tend and improve the plants, as he did not own them. In French days coffee trees had been pruned, fertilized, grafted; the new Haitian farmer simply let nature take its course. Pétion's careful planning resulted consequently in an entirely unplanned, accidental, and automatic adjustment to new conditions of life.

29. That the landlords did not too vigorously protest this system of care for the workers was due to their familiarity with similar care in slave days.

3: Leyburn Z-4, 5 (no date) 1966
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can seldom find persons disposed either to occupy or purchase them. There are some instances of proprietors leasing their lands to persons who undertake to cultivate them, for which they receive about one-third of the produce; but this is far from being general, and I imagine can only be accomplished by military men who have the command of troops, and who are thereby enabled to till them by working parties daily sent out for that purpose.[47]

An interesting side light is provided by a Quaker visitor, Candler, who in 1842 wrote that he was struck by the entire equality which seemed to exist between servant and master. Every workman was addressed in courteous manner, as "*mon fils.*"[48] On inquiry, Candler was told that the profits of planting were good that year, laborers were scarce, and it was therefore "necessary to conciliate all by kindness, or no work would be done."

A particularly grim account of the state of cultivation near the close of Boyer's administration (1842) is given by a Frenchman:

> The fields of Haiti are dead. There where under slavery thousands of tons of sugar were made, now one sees only a few crops and a little syrup to turn into raw rum. Lively growths of cactus cover with thorns the acres of cane, of fields, of pastures deserted by the hand of man; the cactus invades the towns, coming even up to the heart of the cities, flourishing in the midst of ruins, as if to insult the inhabitants. . . . On the one hand, no one cultivates with regularity, because everyone is discouraged by the thefts of cane and fruit by people without any moral discipline, and in a country without police; while on the other hand, people complain of being poor, and of not being able to devote enough money to indispensable improvements. . . . And if the proprietors cannot even make work progress, imagine the condition of the poor![49]

As the people grew individually poorer, the value of the land sank until it was useless for an owner to try to prevent squatting on his estate. Holdings grew smaller and smaller, in spite of the prohibition on sales of real estate in parcels less than fifteen acres. Good land might be had in every part of the island quite cheaply, much of it even from the government which had enacted the restrictive law. Any man not satisfied with his condition as a paid laborer might, if

47. James Franklin, *The Present State of Hayti (Saint Domingo)*, (London, 1828), p. 313.
48. John Candler, *Brief Notices of Hayti* (London, 1842), p. 37.
49. V. Schoelcher, *Colonies étrangères et Haïti: résultats de l'émancipation anglaise* (Paris, 1842), II, 263 ff.

3: Leyburn Z-4, 5 (no date) 1966
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of living only for the day by making people content with a low level of physical existence. Haitian peasants were isolated from the rest of the world; and one who has no standard of comparison rarely has the incentive to improve his living conditions.

Production declined between 1806 and 1843 both in quantity and in quality. Sugar, the staple of colonial trade and still an important export under Christophe, disappeared from the market figures altogether under Boyer. Most of the cane which was raised was worked into syrup and then into tafia (raw rum) for local consumption. Careful attention and the well-ordered machinery necessary for sugar manufacture were both lacking in 1843. Sugar cane was almost never newly planted, but simply lasted on from French days; what plants there were had little attention: they were not manured, or ploughed, or stripped of their dead leaves. Everything was left to nature. The production of coffee in actual number of pounds stood up well, although the quality fell off through lack of cultivation; the price in world markets steadily declined, however, so that the crop of 1843 brought in only twelve million francs as compared with twenty million for the smaller crop of 1822.[63]

Practically every acre of the fertile soil of Haiti was cultivated in 1806, the methods steadily improving under Christophe. Irrigation projects were then being developed to replace those destroyed in the wars, and a measure of experimentation went on with new crops and fertilizers. In 1843, however, what was called a coffee "plantation" was actually only a large tract of land on which coffee trees grew wild. There was no laying out of the lands nor any improvement of the soil or pruning of the trees to strengthen the parent stem. Until the berries were ready to be picked the coffee tree was rarely touched, except when pigs scratched their backs on it, or goats and donkeys cropped the grass around it. Cotton likewise received little cultivation. Cocoa raising practically ceased altogether, for it required intelligent management.

Haiti under Dessalines still had many buildings of French con-

63. The state figures for 1843 revealed only four money crops, no one of which was as productive of income as sugar had been. In the comparative tables given below it must be remembered that prices declined between 1822 and 1843.

	3-Year Average, 1822–26	1843
Coffee	34,000,000 pounds	33,000,000 pounds
Cotton	678,000 "	2,000,000 "
Campêche	3,600 "	30,000,000 "
Acajou	2,460,000 feet	6,000,000 feet

3: Leyburn Z-4, 5 (no date) 1966
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be given to Haiti for vast rubber plantings.* Opposition to Lescot comes chiefly from those who consider him too friendly with the Dominicans who killed hundreds of Haitian workers in 1937, Lescot having figured prominently in negotiations that led to the Dominican government's agreement to pay indemnities to Haiti for the slaughter.

Reviewing the whole course of Haitian history, the field of politics seems to have marshaled itself behind a few regularities. In every case there have been voices raised to protest, yet the ruling clique, whatever its grouping, has effectively supported these characteristic political customs:

1. Complete dominance of political life by the president. Strong men seem to be necessary to rule ignorant masses. Even the revolutions precipitated by parties campaigning for parliamentarianism have, when successful, become governments by the president. This concentration of power in one man's hands makes the next revolution possible, for it is easier to overthrow one man than to eliminate a party based upon wide suffrage and diffused responsibility.

2. The inferior position of cabinet ministers. These have resembled neither European nor American secretaries of state in their responsibilities, but have been little more than clerks appointed by the president to serve as heads of a bureau. The treasurer-general, for example, during most of Haiti's history has merely received the moneys, while the president disbursed them. The secretary-general has neither originated nor conducted the details of public policy. Often as not, the minister has made a convenient whipping boy when the president has got himself involved in internal or foreign complications: by demanding the minister's resignation the president remained unscathed.

3. The unimportance of the legislature. It has made useful patron-

* The European War, threatening the supply of rubber coming to the United States from British Malaya and the Netherlands East Indies, has made the American government seek new sources. The Department of Agriculture established an experimental station and breeding gardens for rubber plants in Haiti, and the results were so successful that extensive areas were planted with rubber trees. Haiti and the United States in May, 1942, reached a long-term agreement for "the development of agriculture and economy"; the projects embraced under the agreement include not only rubber but the further development of Haiti's banana plantations, the planting of oil crops, drug plants, spices, fiber plants, the stimulation of handicraft industries, and the development of forestry resources peculiar to the tropics. A further extension of an additional $500,000 in credits will be made for use on highways, irrigation projects, and to provide transportation facilities for the areas to be planted to rubber trees.

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list except in raw form, in which it had an annual sale of only a few thousand pounds. Other subordinate exports were cotton, logwood, lignum vitae, mahogany, tortoise shells, hides, cacao, cassia, wax, ginger, bullocks' horns, and tobacco—and many of these came primarily from the Dominican rather than the Haitian part of the island, during the twenty-two year period of union. The imports were mainly clothing and provisions. That an agricultural country should need to bring in flour, butter, cheese, lard, beef, pork, candles, and especially—in the light of former days—refined sugar, is eloquent testimony to the degree to which food production had declined since colonial times. Other imports were more to be expected, since manufacture had never developed: linen, cotton goods of all kinds, some few woolens, cutlery, iron goods, wines and brandies, oil, lumber, coarse iron goods, earthenware, tin plates, and minor articles.[12]

Gone now were the days of big things in Haiti. Estates of thousands of acres would in Boyer's time have been only a liability. Profits were measured, or rather hoped for, in terms of hundreds rather than thousands of dollars.[13] Saint-Domingue of the 1780's was one of the exciting parts of the world to traders; Haiti of fifty years later was little more than a vague name except to specialists. Any country relying for its economic security upon one crop and its sale in a foreign market must expect vicissitudes in its income. Haiti had these in full measure. And so the prosperity of the country steadily diminished.[14]

12. See the very careful report to Great Britain by her consul, Charles Mackenzie, in 1830: *Notes on Hayti*, II, 173–190.

13. Mackenzie (*Communications Received at the Foreign Office* [of Great Britain] *Relative to Hayti*, Document XI) reports in 1825: "Generally speaking, no sugar is manufactured on the estates devoted to the cultivation of the sugar cane; the juice is either inspissated to a coarse syrup, and sold for common use, or distilled into a very inferior rum, called here 'Tafia.'" Then, citing the case of Tor, an estate formerly owned by Pétion but in 1825 by Boyer, he reports: "Formerly 1,700 carreaux were in cane; 1,500 slaves were employed on it; 3 sugar mills were constantly at work, and excellent clayed sugar was made. Now only about 7 carreaux are in cultivation; 50 laborers are employed; the only produce is a little syrup and tafia, which last is retailed in a small shop by the side of the road, in front of the president's residence."

14. These vicissitudes have been frequently noted. Droughts and hurricanes, pests and earthquakes, were causes of constant apprehension. The chief forces at work to diminish Haitian prosperity were two: the division of land into small parcels at home, and the competition of other countries with Haitian coffee abroad. The price of coffee had declined in all the European markets, making the return to the cultivator exceedingly small.

3: Leyburn Z-4, 5 (no date) 1966
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3. Pétion, Boyer, and Inginac as Administrators

Pétion lived very simply in the South, like a plain republican magistrate. He sat on his piazza, accessible to all his people. He had a quiet way of answering his opponents which did not make enemies of them. He made his secretary answer every letter that arrived, no matter how small; many were simply inquiries about the President's health. Yet the wars between Pétion and Christophe dragged on from 1807 to 1812,[1] draining the finances of the republic. Not only the crops declined: so also did most of the public improvements instituted by the colonial planters; so did trade; so did habits of industry. Everything seemed to conspire against hard work. The rich plains of the Cul-de-Sac and the Artibonite Valley were ravaged by fire and warfare; necessary equipment for sugar making was destroyed, the money for new machines and buildings was unavailable; and the men were drawn away from their land by military duties.

Inginac, Boyer's secretary of state, after the Revolution of 1843 had got rid of both the President and his secretary, wrote his memoirs. There are some revealing passages. Inginac reports that Pétion told him only forty days before his death that Boyer was a man of probity and delicacy, "but unhappily he is petulant; he is too set in his ways to conciliate those who might assist him. In everything *he* wants to dominate, and he will bring unhappiness to the country if he does not change." Inginac cites cases to show that Pétion's prophecy was correct. Boyer in 1820 repealed the most unpopular laws, particularly those requiring personal corvée and the repair of public roads; but instead of taking advice from his cabinet on important economic matters, he frequently announced that he was president and would not be run by anybody. Consequently, according to Inginac, he made mistakes which might have been avoided.[2] Defending himself, the former secretary offers a clue to the failure of the régime—possibly unavoidable—by showing that the administration merely suggested, did not require, action:

"Have I not constantly, not only preached and corresponded about the necessity of making agriculture prosperous, but also given work at as high wages as the treasury could afford? Have I not created habitations on lands formerly totally uncultivated, putting formerly idle men to work? Have I not published at my own expense, although I directed the National Printery, methods for cultivating tobacco and coffee plants, of which I distributed gratis several thousand copies?"[3]

In spite of all encouragement which the administration could offer, agricultural production continued to decline, while expenses increased, and external trade fell off from a third to a half. The government had to borrow from the banking firm of Lafitte in Paris to find even the interest for

1. Hostilities between the two parts of Haiti ceased about 1812 because of the mutual fear on the part of Christophe and Pétion of Napoleon's ascendancy, and the threat which this constituted to the whole former colony. Their war had ravaged the plantations and removed laborers from the soil. Then came the War of 1812 between the United States and Great Britain, cutting off many of the supplies which Haiti drew from both countries. There was accordingly an unwritten truce, with no further hostilities. A neutral territory of ten leagues between the boundaries of the two states was tacitly agreed upon: neither army was to enter it. This was the rich plain of Boucassin, once the garden of the island, now a wilderness.

2. Joseph Balthazar Inginac, *Mémoires* (Kingston, Jamaica, 1843), pp. 32, 34, 38.

3. *Ibid.*, p. 36.

payments due to the French government.

3: Leyburn Z-4, 5 (no date) 1966
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of Lafitte in Paris to find even the interest for payments due to the French government.

4. Exports from Haiti

Sugar was the great crop of French colonial days in Saint-Domingue, with coffee, indigo, and cotton lucrative secondary crops. The first table shows the rapid decline of sugar, indigo, and cotton between 1791 and 1839, near the end of Boyer's administration.

CROPS

	Sugar	*Indigo*	*Cotton*
1791 (colony)	163,405,220 lbs.	930,016 lbs.	6,286,126 lbs.
1802 (Toussaint)	53,400,000	37,600	4,050,000
1804 (Dessalines)	47,600,000	35,400	3,000,000
1818 (Pétion)	1,896,449	0	384,001
1825 (Boyer)	2,020	0	815,697
1839 (Boyer)	6,000	0	1,402,792

By contrast coffee production, although it declined, remained large enough to provide the state with some income. After 1810 it was the principal crop of the country.

Coffee Production

1791	68,151,180 lbs.	1818	20,280,589 lbs.
1802	34,370,000	1825	36,034,300
1804	31,000,000	1839	43,854,666

In 1935–36 the Vincent government reported the export of 76,600,000 pounds of sugar, 79,400,000 pounds of coffee, and 12,700,000 pounds of cotton.[11]

CHAPTER XV

What Haiti faces, economically and socially, can be seen in terms of the law of population: "Population tends to increase up to the limit of the supporting power of the land, relative to the economic efficiency and to the standard of living of the people at the time." This law may be better visualized by stating it in forms of an equation:

$$\frac{\text{Population}}{\text{Productivity of land}} = \frac{\text{Economic Efficiency}}{\text{Standard of Living}}$$

Another way of stating the law is this:

Population + Standard of Living = Productivity of Land + Economic Effi-

11. These tables are compiled from material in Moreau de Saint-Méry, *Description . . . de . . . Saint-Domingue, passim*; Great Britain Foreign Office, *Communications Relative to Hayti* (London, 1825), p. 139; Charles Mackenzie, *Notes on Hayti*, II, 272 ff.; Alexandre Bonneau, *Haïti: ses progrès, son avenir* (Paris, 1862), pp. 35, 36; John Candler, *Brief Notices of Hayti*, p. 105; L.-J. Marcellin, *Haïti: ses guerres civiles* (Paris, 1892), p. 32; Charles F. Pressoir, "Pages de géographie économique," *Revue de la Société d'Histoire*, III, vi, 18; James Franklin, *The Present State of Hayti*, pp. 318 ff.; *Rapport annuel du représentant fiscal d'Haïti*, October, 1935–September, 1936, pp. 189–195.